

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

SCOTT CARROL BOLTON,

Plaintiff,

v.

STATE OF WASHINGTON,
DEPARTMENT OF CORRECTIONS,
JANICE PRICE, SUE GIBBS, JOHN
ALDANA, WASHINGTON CORRECTION
CENTER, RICHARD MATE, CHAD LEE,
TRACY HIXON,

Defendants.

No. C12-5658 BHS/KLS

REPORT AND RECOMMENDATION
Noted For: March 8, 2013

This Court has reviewed Plaintiff's amended complaint (ECF No. 35) and finds it to be deficient. Plaintiff has had several opportunities to amend his complaint to state a viable claim. He has failed to do so. The undersigned recommends that his amended complaint be dismissed without prejudice and that the dismissal count as a strike under 28 U.S.C. § 1915(g).

BACKGROUND

On August 7, 2012, the undersigned reviewed Plaintiff's original complaint (ECF No. 5) and found it to be deficient. The Court ordered Plaintiff to show cause why his complaint should not be dismissed. ECF No. 6. In the alternative, Plaintiff was allowed until September 21, 2012 to file an amended complaint to cure the deficiencies of his complaint. *Id.* Plaintiff did not respond within the deadline. On August 29, 2012, he filed a "Motion for Order" with various "exhibits." ECF No. 10, p. 2. In his motion, he sought \$100,000 for "liability due to perjury. Washington Securities Act violations and a D.O.S.A. Chemical Treatment Revoke Due

1 to Such Violations.” *Id.* On September 10, 2012, Plaintiff filed a second motion with additional
2 “exhibits.” ECF No. 11. In a Report and Recommendation dated September 24, 2012, the
3 undersigned recommended that Plaintiff’s complaint be dismissed and that the dismissal count as
4 a “strike” under 28 U.S.C. § 1915(g) because Plaintiff failed to file an amended complaint and
5 had failed to state a cognizable claim pursuant to 42 U.S.C. § 1983. ECF No. 12.

6
7 On October 17, 2012, Plaintiff filed an amended complaint (ECF No. 16), which was
8 accepted by the District Court in response to the R&R. The Court, therefore, declined to adopt
9 the R&R and referred the amended complaint (ECF No. 16) and pending motion to submit
10 additional exhibits (ECF No. 13) to the undersigned for consideration. On October 22, 2012,
11 Plaintiff also filed a motion to amend claim. ECF No. 17. On November 2, 2012, Plaintiff then
12 filed a motion requesting dismissal without prejudice of his claims pursuant to Rule 41(a)(1).
13 ECF No. 17, at 2.

14
15 In a Report and Recommendation dated November 7, 2012, the undersigned
16 recommended that the Plaintiff’s motion to voluntarily dismiss his claim be granted. ECF No.
17 20. On the same day, Plaintiff filed five motions for preliminary injunctive relief, a motion for
18 default judgment, a motion for amended claim, three motions for “order of notice,” and a motion
19 for ex parte communication. ECF Nos. 21-25, 27-33.

20
21 In his motion for ex parte communication, Plaintiff stated that he filed the motion to
22 voluntarily dismiss his case after his motion to consolidate this case with Case No. C12-5677 had
23 been denied. He then stated that “for reasons unknown to me, I’m assuming clerical error or
24 misinterpretation,” his motion for voluntary dismissal was granted. ECF No. 33 at 3-4. He
25 asked that the Court allow his cases to survive. *Id.* at 4. Plaintiff’s motion to consolidate was
26 denied on October 18, 2012. On November 19, 2012, Plaintiff’s claims in Case No. C12-5677

1 were denied without prejudice and the dismissal counted as a strike pursuant to 28 U.S.C.
2 1915(g). ECF Nos. 9 and 10 therein. However, because it appeared that Plaintiff may have been
3 confused as to his obligations to appropriately plead his claims in this case, the undersigned
4 rescinded its Report and Recommendation dated November 7, 2012 (ECF No. 20) and stated that
5 it would review Plaintiff's proposed amended complaint filed on October 17, 2012 (ECF No. 16)
6 to determine whether Plaintiff has stated a viable 42 U.S.C. 1983 complaint. ECF No. 34, p. 2.
7 His pending motions were denied (ECF Nos. 21-25 denied without prejudice); (ECF Nos. 27-33
8 denied as premature).

10 On December 18, 2012, and after reviewing Plaintiff's amended complaint (ECF No. 16),
11 the Court again ordered Plaintiff to show cause why his amended complaint should not be
12 dismissed. ECF No. 35. Plaintiff's deadline to show cause was January 11, 2012. *Id.* On
13 January 14, 2013, Plaintiff filed a motion for extension of time. ECF No. 36. He stated that the
14 Court's mail has been delayed because it was sent to the wrong address even though he has
15 informed the Court of his new address on two occasions. He also stated that he has limited
16 access to the law library. *Id.* Plaintiff had not previously informed the Court of his new address
17 but the current address change was noted by the Clerk and the Court granted the extension. ECF
18 No. 39.

20 On January 16, 2013, the Court received numerous documents from Plaintiff. ECF No.
21 38. In its Order granting Plaintiff's extension of time, the Court advised Plaintiff that it was
22 assuming that the documents filed at ECF No. 38 was Plaintiffs' response to the Court's Order to
23 Show Cause. ECF No. 38. Plaintiff was advised that the Court would review these documents
24 to determine if Plaintiff has stated a viable cause of action. The Court also advised Plaintiff that
25 no further extensions would be granted as this case has been on file since July 24, 2012, and
26

1 Plaintiff had already been given ample opportunities to file a viable complaint. Plaintiff was
2 also advised to file no further documents or motions. *Id.*

3 On February 8, 2013, Plaintiff filed a “Motion for Admissions of Conspiracy to Impede
4 and Frustrate Plaintiff.” ECF No. 40. On February 14, 2013, Plaintiff filed a “Motion for Order
5 of Contempt of Court.” ECF No. 42. The Court declines to act on these motions as no viable
6 complaint has been filed and Plaintiff was previously ordered to refrain from filing additional
7 motions. ECF No. 39.

8
9 Plaintiff’s most recent filing (ECF No. 38) is deficient. Plaintiff has failed to file an
10 amended complaint to cure the deficiencies previously noted by the Court and has otherwise not
11 responded in any meaningful way to the Court’s Order to Show Cause. ECF No. 35. Therefore,
12 the undersigned recommends that this case be **dismissed without prejudice and the dismissal**
13 **counted as a “strike” under 28 U.S.C. § 1915(g).**

14 DISCUSSION

15
16 Under the Prison Litigation Reform Act of 1995, the Court is required to screen
17 complaints brought by prisoners seeking relief against a governmental entity or officer or
18 employee of a governmental entity. 28 U.S.C. § 1915A(a). The court must dismiss a complaint
19 or portion thereof if the prisoner has raised claims that are legally “frivolous or malicious,” that
20 fail to state a claim upon which relief may be granted, or that seek monetary relief from a
21 defendant who is immune from such relief. 28 U.S.C. §§ 1915A(b)(1), (2) and 1915(e)(2); See
22 *Barren v. Harrington*, 152 F.3d 1193 (9th Cir. 1998).

23
24 In a § 1983 action, a plaintiff must show that (1) the defendants acting under color of
25 state law (2) deprived the plaintiff of rights secured by the Constitution or federal statutes. *See*
26 *Gibson v. United States*, 781 F.2d 1334,1338 (9th Cir. 1986). A pleading that states a claim for

1 relief must contain a short and plain statement showing that the plaintiff is entitled to relief and a
2 demand for the relief sought. *See* Fed. R. Civ. P. 8(a). Generally, a federal court will hold the
3 pleadings of a pro se litigant to less stringent standards than formal pleadings drafted by lawyers.
4 *See Erickson v. Pardus*, 551 U.S. 89, 94 (2007). However, this rule “applies only to a plaintiff’s
5 factual allegations,” *Neitzke v. Williams*, 490 U.S. 319, 330 n.9 (1989), and the Court’s “liberal
6 interpretation of a civil rights complaint may not supply essential elements of the claim that were
7 not initially pled.” *Ivey v. Board of Regents*, 673 F.2d 266, 268 (9th Cir. 1982). Even under this
8 liberal standard, Plaintiff’s response fails to show that Mr. Bolton would be entitled to relief
9 under § 1983.

11 In response to the Court’s Order to Show Cause, Plaintiff has submitted over 297 pages
12 of documents, consisting of the following: (1) “Defendant’s Notice of Information” (ECF No.
13 38, pp. 1-53), to which are attached a complaint and affidavit, with at least four sets of
14 documents which appear to be duplicates of the complaint and affidavit; (2) Affidavit in
15 Support of Motion (ECF No. 38-1, pp. 1-49), to which are attached five separate complaints and
16 affidavits which again appear to be duplicates of those referred to above; and (3) 118 pages of
17 appendices (ECF No. 38-2, pp. 1-68; ECF No. 38-3, pp. 1-80), which contain legal citations and
18 argument. The duplication of the complaint and affidavits may have been Plaintiff’s attempt to
19 provide service copies. The Court has analyzed what appears to be the first complete complaint,
20 filed at ECF No. 38, pp. 4-12.

23 Plaintiff is incarcerated at the Coyote Ridge Corrections Center (CRCC). He purports to
24 sue various employees of the Olympic Correction Center for events that allegedly occurred there.
25 He names the superintendent of OCC, several correction officers, and a fellow inmate. He has
26 previously been advised that the contents of this complaint are deficient.

DISCUSSION

A. Immune Defendants

Mr. Bolton names the State of Washington, Department of Corrections, and Washington Correction Center as defendants. Although he includes no specific reference to these Defendants within the body of the complaint, they are still included, at least in part, within the caption of his amended complaint. ECF No. 38. Mr. Bolton was previously advised that these defendants are not “persons” for purposes of liability arising under 42 U.S.C. § 1983. *Will v. Michigan Dep’t of State Police*, 491 U.S. 58, 66, 109 S. Ct. 2304 (1989); *Maldonado v. Harris*, 370 F.3d 945, 951 (9th Cir. 2004) (neither a state agency nor state official sued in their official capacity are “persons” for purposes of 42 U.S.C. § 1983). The Eleventh Amendment bars suits against a state unless that state has specifically waived its immunity. *Will v. Mich. Dep’t of State Police*, 491 U.S. 58, 66 (1989) (citing *Welch v. Texas Dept. of Highways and Pub. Transp.*, 483 U.S. 468, 472-473 (1987)). Further, a state is not a “person” for purposes of § 1983. *Will*, 491 U.S. at 71. Mr. Bolton has been advised that these entities are not proper defendants on more than one occasion. See ECF No. 6, p. 4; ECF No. 12, p. 3; ECF No. 35, pp. 2-3.

Plaintiff’s claims against the State of Washington, Department of Corrections, and Washington Corrections Center should be dismissed without further leave to amend.

B. Tracy Hixon

Mr. Bolton alleges that on November 25-26, 2011, during a Prison Rape Elimination Act (PREA) orientation of new inmate arrivals, Tracy Hixon stated that “love making is not a bad thing.” ECF No. 38, p. 5. Plaintiff contends that this statement “assumed that this is a normal

1 standard practice to new arrivals.” *Id.* Plaintiff was previously advised that his allegations
2 against Ms. Hixon were insufficient to state a claim. ECF No. 35, pp. 4-6.

3 Allegations of verbal harassment and abuse fail to state a claim cognizable under 42
4 U.S.C. § 1983. See *Freeman v. Arpaio*, 125 F.3d 732, 738 (9th Cir.1997); *Rutledge v. Arizona*
5 *Bd. Of Regents*, 660 F.2d 1345, 1353 (9th Cir.1981), *aff’d sub nom. Kush v. Rutledge*, 460 U.S.
6 719 (1983); see, e.g., *Keenan v. Hall*, 83 F.3d 1083, 1092 (9th Cir.1996), amended 135 F.3d
7 1318 (9th Cir.1998) (disrespectful and assaultive comments by prison guard not enough to
8 implicate 8th Amendment); *Oltarzewski v. Ruggiero*, 830 F.2d 136, 139 (9th Cir.1987) (directing
9 vulgar language at prisoner does not state constitutional claim); *Burton v. Livingston*, 791 F.2d
10 87, 99 (8th Cir.1986) (“mere words, without more, do not invade a federally protected right”);
11 *Ellingburg v. Lucas*, 518 F.2d 1196, 1197 (8th Cir.1975) (prisoner does not have cause of action
12 under § 1983 for being called obscene name by prison employee); *Batton v. North Carolina*, 501
13 F.Supp. 1173, 1180 (E.D.N.C.1980) (mere verbal abuse by prison officials does not state claim
14 under § 1983).
15
16

17 “Although prisoners have a right to be free from sexual abuse, whether at the hands of
18 fellow inmates or prison guards, see *Schwenk v. Hartford*, 204 F.3d 1187, 1197 (9th Cir.2000),
19 the Eighth Amendment’s protections do not necessarily extend to mere verbal sexual harassment.
20 See e.g., *Blueford v. Prunty*, 108 F.3d 251, 254–55 (9th Cir.1997) (holding that prison guard who
21 engaged in ‘vulgar same-sex trash talk’ with inmates was entitled to qualified immunity); *Somers*
22 *v. Thurman*, 109 F.3d 614, 624 (9th Cir.1997).” *Austin v. Terhune*, 367 F.3d 1167, 1171 (9th
23 Cir.2004).
24

25 Based on the foregoing, Mr. Bolton has failed to state a constitutional violation based on
26 his allegation of Defendant Hixon’s comment during the PREA orientation. Mr. Bolton was

1 previously given an opportunity to amend this claim and he has amended the claim to state more
2 specifically what comment Defendant Hixon allegedly made during the PREA orientation.
3 However, even assuming the truth of this allegation, the Court finds that he has failed to state a
4 claim under 42 U.S.C. § 1983 upon which relief may be granted. This claim should be dismissed
5 without further leave to amend.

6 **C. Janice Price**

7
8 Mr. Bolton alleges that “Officer Janice Price peered at me while naked in the E&F
9 Shower Room.” ECF No. 38, pp. 6-7. Plaintiff was previously advised that this allegation does
10 not give rise to a federal constitutional claim. *See e.g., Watison v. Carter*, 668 F.3d 1108, 1112–
11 13 (9th Cir.2012) (prisoner’s allegation that officer approached him while he was sitting on the
12 toilet, rubbed his thigh against prisoner’s thigh, and smiled in a sexual manner was insufficient to
13 state an Eighth Amendment claim); *see also Somers v. Thurman*, 109 F.3d 614, 616 (9th
14 Cir.1997) (female guards’ visual body cavity searches of male inmates, with pointing and jokes,
15 was not sufficiently harmful for Eighth Amendment violation); *Grummett v. Rushen*, 779 F.2d
16 491, 494 n. 1 (9th Cir.1985) (policy allowing female guards to conduct pat searches of male
17 inmates, including groin area, did not refer to “the type of shocking and barbarous treatment
18 protected against by the [E]ighth [A]mendment”).

19
20 Mr. Bolton was given an opportunity to amend this claim but has failed to do so. He
21 merely restates the claim that this Court previously found to be deficient. His claims against
22 Janice Price should be dismissed without further leave to amend.

23 **D. Infractions – ECF Nos. 38, pp. 5-8**

24
25 Mr. Bolton alleges that he was the subject of numerous infractions:
26

1 (1) March 30, 2012 – Plaintiff claims that Sergeant Don Earles infringed him, that the
2 infraction included false and perjured statements, and that as a result of the infraction, Plaintiff’s
3 participation in a drug treatment program was terminated . ECF No. 38, pp. 5-6.

4 (2) May 14, 2012 – Plaintiff claims that a report was written (by either Officer
5 Gooding and/or Sgt. Price) after Plaintiff hit a door with his closed fist. He was later questioned
6 by Officer Davis. ECF No. 38, pp. 6-7.

7 (3) May 29, 2012 – Plaintiff claims that he was assaulted by another inmate and the
8 facts of the assault were falsified and evidence destroyed in order to conceal the assault and deny
9 him medical treatment. Plaintiff does not identify who was involved in the alleged falsification
10 and destruction of evidence and does not describe the nature of the medical treatment he claims
11 to have been denied.
12

13 Mr. Bolton’s description of the various infractions and punishments is vague and
14 insufficient to state a claim under Section 1983. He does not sufficiently allege who was
15 involved in the infraction and/or hearing, describe the “fraudulent” or “perjured” statements, or
16 describe the length or nature of his punishment(s). He also fails to allege how these incidents
17 violated any constitutional right. He also fails to indicate whether he challenged the infractions
18 or punishments through all levels of the prison grievance system.
19

20 Mr. Bolton was previously advised that, to the extent he is challenging the loss of good
21 time his sole remedy is in habeas. *See* ECF No. 36, p. 6. When a person confined by the state is
22 challenging the very fact or duration of his physical custody, and the relief he seeks will
23 determine that he is or was entitled to immediate release or a speedier release from that custody,
24 his sole federal remedy is a writ of habeas corpus. *Preiser v. Rodriguez*, 411 U.S. 475, 500
25 (1973). There is “no cause of action under § 1983 unless and until the conviction or sentence is
26

1 reversed, expunged, invalidated, or impugned by the grant of a writ of habeas corpus.” *Heck v.*
2 *Humphrey*, 512 U.S. 477, 487 (1994)(emphasis added).

3 “[T]he determination whether a challenge is properly brought under § 1983 must be made
4 based upon whether ‘the nature of the challenge to the procedures [is] such as necessarily to
5 imply the invalidity of the judgment.’ *Id.* If the court concludes that the challenge would
6 necessarily imply the invalidity of the judgment or continuing confinement, then the challenge
7 must be brought as a petition for a writ of habeas corpus, not under § 1983.” *Butterfield v. Bail*,
8 120 F.3d 1023, 1024 (9th Cir.1997) (quoting *Edwards v. Balisok*, 520 U.S. 641 (1997)). Here,
9 plaintiff seeks to challenge disciplinary hearings but he does not indicate what sanctions he
10 received.
11

12 Plaintiff was also previously advised (*see* ECF No. 35, pp. 7-9) that, to the extent he is
13 attempting to claim a denial of due process, prisoners have “no constitutionally guaranteed
14 immunity from being falsely or wrongly accused of conduct which may result in the deprivation
15 of a protected liberty interest,” but they do have “the right not to be deprived of a protected
16 liberty interest without due process of law.” *Freeman v. Rideout*, 808 F.2d 949, 951 (2nd
17 Cir.1986). However, Plaintiff has failed to allege facts from which it may be inferred that he was
18 deprived of a protected right.
19

20 Mr. Bolton was previously advised that he had failed to provide a factual basis from
21 which it could reasonably be inferred that he had stated a viable § 1983 claim. He was given an
22 opportunity to amend this claim but has failed to do so. He has merely recast the same deficient
23 claims in different language. His claims related to the March 30, 2012, March 14, 2012, and
24 May 29, 2012 infractions should be denied without further leave to amend.
25
26

E. Fellow Inmate Defendant

Mr. Bolton names Chad Lee, an inmate at the Olympic Correction Center, as a defendant. ECF No. 38, p. 12. There are no allegations contained in the Amended Complaint as to Mr. Lee. Mr. Bolton was previously advised that he has failed to state a claim against Mr. Lee. ECF No. 35, p. 9.

Mr. Lee is not a “person acting under color of state law.” To succeed on a § 1983 claim, a plaintiff ordinarily must demonstrate deprivation of a constitutional right by a person acting under color of state law. *Dang Vang v. Van Xiong X. Toyed*, 944 F.2d 476, 479 (9th Cir.1991). “It is firmly established that a defendant in a § 1983 suit acts under color of state law when he abuses the position given to him by the state. Thus, generally, a public employee acts under color of state law while acting in his official capacity or while exercising his responsibilities pursuant to state law.” *West v. Atkins*, 487 U.S. 42, 49-50, 108 S.Ct. 2250, 101 L.Ed.2d 40 (1988) (citations omitted). “Under color of state law” means under pretense of state law. *Screws v. United States*, 325 U.S. 91, 111, 65 S.Ct. 1031, 89 L.Ed. 1495 (1945). There is no such pretense if the wrongful acts are wholly unrelated to the employee’s duty. *Murphy v. Chicago Transit Auth.*, 638 F.Supp. 464, 467 (N.D.Ill.1986) (citing *Johnson v. Hackett*, 284 F.Supp. 933, 937 (E.D.Pa.1968)). “[A]ctions taken under color of state law must be related to the state authority conferred on the actor, even though the actions are not actually permitted by the authority.” *Dang Vang*, 944 F.2d at 480 (citations omitted).

It is clear from Mr. Bolton’s complaint that Mr. Lee is a prisoner but the amended complaint is devoid of any allegations against Mr. Lee. A prisoner is not a state employee acting under color of state law and therefore, Mr. Bolton cannot pursue a Section 1983 claim against Mr. Lee. This claim should be dismissed without further leave to amend.

CONCLUSION

Plaintiff was previously advised that he failed to assert denial of a right secured by the Constitution or laws of the United States. Plaintiff was warned that if he failed to cure the noted deficiencies of his complaint, the Court would recommend dismissal of this action as frivolous pursuant to 28 U.S.C. § 1915 and the dismissal will count as a “strike” under 28 U.S.C. § 1915(g). ECF No. 35, p. 11. Plaintiff has been given more than ample opportunity and instruction to allow him to file a viable complaint. He has failed to do so. This Court should dismiss his complaint without further leave to amend.

Accordingly, it is recommended that this case **dismissed without prejudice and the dismissal counted as a “strike” under 28 U.S.C. § 1915(g).**

Pursuant to 28 U.S.C. § 636(b)(1) and Rule 72(b) of the Federal Rules of Civil Procedure, the parties shall have fourteen (14) days from service of this Report to file written objections. See also Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those objections for purposes of appeal. *Thomas v Arn*, 474 U.S. 140 (1985). Accommodating the time limit imposed by Rule 72(b), the clerk is directed to set the matter for consideration on **March 8, 2013**, as noted in the caption.

DATED this 15th day of February, 2013.


 Karen L. Strombom
 United States Magistrate Judge